STATE OF FLORIDA
DEPARTMENT OF TRANSPORTATION
Haydon Burns Building
605 Suwannee Street
Tallahassee, Florida

TRIMBLE NAVIGATION LIMITED CORP.,

Petitioner,

VS.

DOAH CASE NO: 12-3862BID DOT CASE NO: 12-126

DEPARTMENT OF TRANSPORTATION,

Respondent,

and

LEICA GEOSYSTEMS, INC.,

Intervenor.

FINAL ORDER

On September 6, 2012, the Department of Transportation (Department) posted its notice of intended award of RFP-DOT-12/13-9003-JP for the Statewide GPS Station Network Infrastructure Upgrade. The notice indicated that the intended award would be made to LEICA Geosystems, Inc. (LEICA). Trimble Navigation Limited Corp. (Trimble), filed a Notice of Protest on September 11, 2012, and a formal written protest and protest bond on September 21, 2012.

This matter was referred to the Division of Administrative Hearings (DOAH) on November 28, 2012, for assignment of an administrative law judge and a formal hearing. An administrative hearing was held in Tallahassee, Florida, on March 18, and March 19, 2013, before Suzanne Van Wyk, a duly appointed administrative law judge.

For Petitioner:

J. Randolph MacPherson, Esquire

Halloran and Sage, LLP

Suite 675

1717 Pennsylvania Avenue Northwest

Washington, D.C. 20006

For Respondent:

C. Denise Johnson, Esquire Assistant General Counsel Department of Transportation 605 Suwannee Street, M.S. 58 Tallahassee, Florida 32399

For Intervernor:

M. Christopher Bryant, Esquire

Oertel, Fernandez, Cole and Bryant, P.A.

301 South Bronough Street, 5th Floor

Post Office Box 1110 Tallahassee, Florida 32302

The parties presented the testimony of five current and/or former Department employees, John Krause, State Surveyor; Joyce Plummer, Procurement Agent; Alex Parnes, District 7 Locations Surveyor; Horace Roberts, Location Survey & Right of Way Mapping Manager; and Scott Harris, former Statewide GPS Manager. Trimble also presented the testimony of Thomas Mackie, Global Sales Manager for Trimble's Infrastructure Division. LEICA presented the testimony of Lee Meeks, LEICA's Director of Sales for Global Navigation Satellite System Reference Networks for the NAFTA Region. Joint Exhibits 1 through 15 were received into evidence. Petitioner also offered Exhibits P-1, P-2 and P-3 which were also admitted into evidence, over objection. The three volume transcript of the hearing was filed on April 3, 2013. The parties filed timely Proposed Recommended Orders, which were considered in the preparation of the Recommended Order.

STATEMENT OF THE ISSUE

The issue in this case is whether the Department's intended decision to award RFP-DOT-12/13-9003-JP to LEICA was contrary to the agency's statutes, rules, policies, or specifications.

FINDINGS OF FACT

- After review of the record in its entirety, it is determined that the Administrative 1. Law Judge's Findings of Fact in paragraphs 1 through 124 of the Recommend Order are supported by competent, substantial evidence, and are adopted and incorporated as if fully set forth herein.
- . 2. The Department has incurred costs in the amount of \$1,676.07 for the record of the proceedings.

CONCLUSIONS OF LAW

- 1. The Department has jurisdiction over the subject matter of and the parties to this proceeding pursuant to Chapters 120 and 287, Florida Statutes.
- 2. The Conclusions of Law at paragraphs 125 through 146 of the Recommended Order are fully supported in law and are adopted and incorporated as if fully set forth herein.

<u>ORDER</u>

Based upon the foregoing Findings of Fact and Conclusions of Law, it is

ORDERED that the notice of protest, and the formal protest filed by Trimble Navigation Limited Corp. challenging the award of RFP-DOT-12/13-9003-JP are hereby dismissed. It is further

ORDERED that the motion for costs filed by the Department of Transportation is granted. Trimble Navigation Limited Corp. shall pay the sum of \$1,676.07 to the Department within 30 days of the date of this order or the amount shall be deducted from the bond posted by Trimble Navigation Limited Corp.

day of June, 2013. DONE AND ORDERED this _

Secretary Department of Transportation

605 Suwannee Street

Haydon Burns Building

Tallahassee, Florida 32399-0458

NOTICE OF RIGHT TO APPEAL

THIS ORDER CONSTITUTES FINAL AGENCY ACTION AND MAY BE APPEALED PURSUANT TO SECTION 120.68, FLORIDA STATUTES, AND RULES 9.100 AND 9.190, FLORIDA RULES OF APPELLATE PROCEDURE, BY FILING A NOTICE OF APPEAL CONFORMING TO THE REQUIREMENTS OF RULE 9.110(d), FLORIDA RULES OF APPELLATE PROCEDURE, BOTH WITH THE APPROPRIATE DISTRICT COURT OF APPEAL, ACCOMPANIED BY THE APPROPRIATE FILING FEE, AND WITH THE DEPARTMENT'S CLERK OF AGENCY PROCEEDINGS, HAYDON BURNS BUILDING, 605 SUWANNEE STREET, M.S. 58, TALLAHASSEE, FLORIDA 32399-0458, WITHIN 30 DAYS OF RENDITION OF THIS ORDER.

Copies furnished to:

C. Denise Johnson, Esquire Assistant General Counsel Department of Transportation Haydon Burns Building 605 Suwannee Street, M.S. 58 Tallahassee, Florida 32399-0458

Suzanne Van Wyk Division of Administrative Hearings The DeSoto Building 1230 Apalachee Parkway Tallahassee, Florida 32399-3060

Carla M. Perry, P.E. Manager, Procurement Office Department of Transportation 605 Suwannee Street Haydon Burns Building, M.S. 20 Tallahassee, Florida 32399-0450

J. Randolph MacPherson, Esquire Halloran and Sage, LLP Suite 675 1717 Pennsylvania Avenue Northwest Washington, D.C. 20006

Beth C. Van Pelt, Esquire Trimble Navigation Limited Four Cambridge Center, 12th Floor Cambridge, MA 02142 M. Christopher Bryant, Esquire Oertel, Fernandez, Cole and Bryant, P.A. 301 South Bronough Street, 5th Floor Post Office Box 1110 Tallahassee, Florida 32302-1110



Florida Department of Transportation

RICK SCOTT GOVERNOR

605 Suwannec Street Taliahassee, FL 32399-0450 ANANTH PRASAD, P.E. SECRETARY

DELEGATION OF AUTHORITY

I, Ananth Prasad, P.E., Secretary of the Florida Department of Transportation, delegate to Brian Blanchard, as the Assistant Secretary for Engineering and Operations, and Brian Peters, as the Assistant Secretary for Finance and Administration, the authority and responsibility to take action on my behalf at anytime during my absence from the Department headquarters in Tallahassee. I also rescind any prior delegations to the contrary.

> Ananth Prasad, P.E., Secretary Florida Department of Transportation

> > フー 10-202

Date